



## Arizona School Boards Association

### 2011 POLITICAL AGENDA PRIORITIES

**As a governing board, please select the ten (10) legislative action proposals your school district believes are the most important ones for ASBA to pursue in any Special Session on Education and/or in the Fiftieth Legislature, First Regular Session. PLEASE RETURN TO ASBA BY THE CLOSE OF BUSINESS OCTOBER 1, 2010. They will be compiled to determine ASBA's Top Ten Priorities. Thank you much.**

#### **I. ADVOCACY FOR CHILDREN AND STUDENT NEEDS**

- 1. Seek and support legislation that adequately encourages, assists and financially supports the curriculum and instructional needs of Arizona's public schools to ensure college and career readiness of all students.
- 2. Seek and support legislation to increase mandatory school attendance requirements until graduation-level competency has been reached or until 18 years of age.
- 3. Oppose efforts to undermine the authority of Arizona Interscholastic Association and its members to determine eligibility for student participation in interscholastic activities.
- 4. Seek and support legislation or initiatives that will fund programs to prepare and support children and families for success in public schools.
- 5. Oppose efforts to curtail communications, not including instruction, in a language other than English for students, parents and other constituents and advocate for ADE to publish critical items intended for parent distribution in Spanish as well as English.

- 6. Seek and support legislation that amends A.R.S. 15-756(A) to provide for an identification process that includes a primary home language determination for classification as English Language Learner for pupils in those districts with corrective action agreements for English Language Learner programs with the Office of Civil Rights.
- 7. Oppose efforts to dismantle First Things First.
- 8. Oppose legislation to require school districts to report or determine the immigration status of students.

## **II. LOCAL CONTROL/GOVERNANCE**

- 1. Advocate for preservation of community governance of school districts through elected representation and oppose efforts to erode the authority of governing boards.
- 2. Oppose unfunded and burdensome legislative mandates.
- 3. Oppose any effort not initiated by local school districts, through their governing boards or voters, to consolidate or unify school districts.
- 4. Seek and support legislation that ensures that all public schools are funded and governed in a manner consistent with the Arizona Constitution's requirement of a general and uniform public school system, so that substantial disparities in the treatment of schools are not created by the law.
- 5. Oppose legislation that would limit district control of performance pay for teachers under the Classroom Site Fund, while acknowledging statewide best practices as demonstrated by the Performance Pay Task Force.
- 6. Advocate the consistent treatment of school districts with other political subdivisions and governing board members with other elected public officials in matters of general governance, open meeting law, and public records law.
- 7. Seek and support changes to law regarding elections and school district resources that clearly articulate free speech rights of both school employees and school board members.

- 8. Oppose efforts by tribal governments to assume authority that now rests with school district governing boards.
- 9. Advocate that the Legislature revise A.R.S. 15-424(D) to allow candidates in an uncontested election, which has been cancelled, to be declared duly elected by the supervisors of that county rather than appointed.
- 10. Oppose requiring school districts to adopt the city/manager model.
- 11. Seek and support a change to student enrollment laws that would allow a school district to honor a disciplinary action of a student from another district when enrolling that student.
- 12. Seek and support a school district's ability to procure utilities through competitive pricing and providers.
- 13. Advocate for flexibility in utilizing both days of instruction and minutes of instruction over the course of the year rather than required 60 minute periods of instruction per day to provide flexibility in scheduling for school districts.
- 14. Seek and support Legislation that provides Governing Boards with flexibility in committing and prioritizing the use of education funds.

### **III. ACCOUNTABILITY**

- 1. Seek and support the continued re-evaluation and refinement of the Arizona Instrument to Measure Standards.
- 2. Seek and support legislation to ensure that all schools receiving public funds are equally accountable financially to the public by complying with conflict of interest laws. Further, efforts to create charter funding systems are transparent, do not allow comingling of funds, and reverts all public funds and property to the state, if a charter school ceases to operate or loses its charter.
- 3. Advocate for the adoption of a single software package for student accounting and data collection (ADM, address, phone, etc.) for the entire state of Arizona, the cost of implementation to be funded and provided to each district by the state.

- 4. Advocate for continued local control of school improvement plans created and implemented for underperforming schools.
- 5. Oppose efforts to require verification of free and reduced lunch applications beyond federal guidelines.
- 6. Advocate a change to the Arizona Constitution to state that the State Superintendent of Public Instruction meets the same qualifications as all other local school district superintendents and that the Superintendent of Public Instruction be employed by the State and appointed by the Arizona State Board of Education.
- 7. Seek and support legislation to allow school districts and property owners to reach a solution to the Pesticide Covenant as it relates to new school sites.
- 8. Encourage the Arizona Department of Education to conduct research to determine the N number that is statistically valid.
- 9. Seek and support legislation which creates greater flexibility in procurement policies and procedures as they apply to rural districts.
- 10. Seek and support the implementation of assessment tools to measure college and career readiness.
- 11. Advocate for local governance of persistently low-performing schools and support other interventions as a last resort.
- 12. Advocate the repeal of performance labels to A-F letter grades.
- 13. Support legislation that accurately, consistently and fairly measures the academic performance of individual schools and the district as a whole.

#### **IV. TAXATION/REVENUES**

- 1. Advocate structural change to Arizona's tax system through legislation or initiative to support a competitive business climate and funding for public education and other child support services and oppose any change to the existing property tax structure unless a comprehensive tax reform proposal is implemented to adequately address the needs of public education.

- 2. Oppose any legislation that prohibits local school district governing boards from supplementing state funding and budget provisions through M&O and flexible capital overrides as well as bond authorizations.
- 3. Oppose, or advocate the repeal of, any legislation that results in the direct or indirect use of public funds to support private schools, including school vouchers and tax credits.
- 4. Seek and support legislation to clarify A.R.S. 15-915 and require ADE to provide the commensurate state aid revenue to districts that lose assessed value regardless of the cause of the reduction so that there is no loss of revenue to the district.
- 5. Seek and support efforts that would serve to maximize and increase the earnings of the school trust lands for the benefit of K-12 public education.
- 6. Seek and support legislation to ensure all property owners in the state of Arizona are paying the full qualifying tax rate to support education.
- 7. Seek and support legislation that allows the use of M&O interest for current year budget increases for technology maintenance and training.
- 8. Oppose, or advocate the repeal of, any measure that would require a two-thirds vote or supermajority to increase state or local revenues.
- 9. Oppose efforts to permanently repeal the state equalization assistance rate.
- 10. Oppose Arizona's Proposition 13 initiative.
- 11. Oppose the various Taxpayer Bill of Rights (TABOR) legislation.
- 12. Oppose efforts to undercut voter-approved measures.
- 13. Seek and support legislation to exempt public schools from municipal impact fees.
- 14. Allow school districts an appeals process to seek correction of census estimates.

- 15. Seek and support legislation to permanently address the Constitutional Aggregate Expenditure Limit formula.
- 16. Advocate for a review of all proposed legislative mandates to ensure any new requirements will have an identified funding stream.
- 17. Seek and support legislation requiring the Arizona State Legislature to pass a state budget for the ensuing fiscal year no later than April 1 of the previous fiscal year.
- 18. Seek and support legislation to provide for direct reimbursement, grants, and/or other incentives to schools for energy efficiencies.
- 19. Advocate that the Legislature modify the current freeze on the acquisition of school sites to allow acquisition of sites from the School Facilities Board or school district on State Trust Land according to the Arizona Constitution highest and best use provision.
- 20. Advocate to allow the purchase of equipment with bond money.
- 21. Seek and support state funding for any tax judgments that are due to inaccurate rate settings by a county or state.
- 22. Equalize the length of time a School District has to sell voter-approved bonds to that of Arizona's Cities and Towns. This action would be applicable to all current and future bond authorizations.
- 23. Strike the bond indebtedness limits found in Arizona statutes so that districts may utilize the limits found in Arizona's Constitution.
- 24. Advocate the Legislature change the designation of "override" elections to "local effort" elections and adjust other language in the law suggesting that these elections provide "extra" funding.

## **V. FUNDING**

- 1. Advocate for a complete revision of the school finance formula.
- 2. Seek and support legislation that addresses issues related to the implementation of Students FIRST.

- 3. Seek and support full funding for voluntary educational preschool programs and oppose any effort from federal or state bodies or agencies to require preschool in the state of Arizona on a mandatory basis.
- 4. Seek and support legislation that would assist districts declining at a rate of less than 5% over consecutive (2% or more) years to have the same fiscal assistance as those with a 5% or more decline in one year.
- 5. Seek and support legislation to adequately fund English Language Learners.
- 6. Continue to work with the legislature to ensure full funding for inflation, especially in years in which the rate of inflation is greater than 2 percent and vigorously oppose at the legislature and in the courts any attempts to not fully fund at least the 2 percent inflation factor as approved by the voters in Proposition 301 (2000).
- 7. Oppose legislation that takes away district authority to comply with federal desegregation court orders and Office of Civil Rights agreements.
- 8. Seek and support legislation to fully fund excess utility costs inside the Revenue Control Limit (RCL).
- 9. Oppose any effort to divert Medicaid in Public Schools (MIPS) reimbursement dollars from school districts to the state general fund.
- 10. Advocate for the continuation of funding career and technical education at both the State and Federal levels.
- 11. Oppose any measure that would require a certain percentage of district budgets be allocated to classroom expenditures, as defined by the State Auditor General, with the recognition that some "outside the classroom" expenditures directly benefit classroom learning of students.
- 12. Seek and support legislation that enables Joint Technological Education Districts (JTEDs) -- including all verbiage from items a through d.
- 13. Seek and support legislation to eliminate the Budget Balance Carry Forward limit in the M&O funding calculation.
- 14. Seek and support funding of programs that are proven to enhance school safety, including, but not limited to gang and drug prevention programs.

- 15. Seek and support legislation that would move the determination of the construction inflation costs from the Joint Legislative Budget Committee to the School Facilities Board.
- 16. Advocate for full state funding of Arizona State Retirement System employer contribution increases.
- 17. Oppose any mandatory increase in calendar days.
- 18. Encourage legislation to provide funding for school districts to cover the cost of elections that are state mandated.
- 19. Seek and support legislation that will increase the Soft Capital and Unrestricted Capital funding levels by a percentage corresponding to the annual increases received in the M&O budget since 1998-99.
- 20. Seek and support efforts to create a statewide database of digital content to be used in the classroom to enhance student achievement while lowering costs.
- 21. Seek and support funding to hold harmless for any loss of revenue and to cover transitional costs associated with district approved unification efforts.
- 22. Encourage legislation which requires the state to pay 100% of the cost of the Structured English Immersion model to districts to implement the program.
- 23. Seek and support the reenactment and funding of voluntary, full-day kindergarten.

## **VI. PERSONNEL**

- 1. Seek and support legislation that provides increased funding for school personnel salaries.

- 2. Seek and support legislation providing all school districts with 5.5% in revenue to fund a Career Ladder program or other locally-determined professional development program or other state or federal system that promotes or rewards teacher individual performance, including merit pay.
- 3. Oppose any legislation that would further restrict the local board's ability to terminate non-certificated personnel.
- 4. Oppose any legislation to impose mandatory collective bargaining as a method of determining salaries and working conditions for employees.
- 5. Oppose any legislative attempts to reduce the governing board's authority to use lawful forms of affirmative action.
- 6. Seek and support legislation that prevents the award of unemployment compensation to substitute teachers and other substitute employees.
- 7. Seek and support legislation providing that the school district may require medical or psychological examination of an employee by a physician of the board's choosing and at the district's expense.
- 8. Seek and support legislation to relieve school districts of the duty to hire a teacher who chooses to leave the district to teach in a charter school and later wishes to return to the district.
- 9. Expand existing programs for the provision of instruction from proficient teachers through technological means such as interactive classes, video, video-conferencing, or computerized, on-line classroom settings to offset shortages in prioritized areas of math, science, reading and languages, in multiple school districts.
- 10. Encourage legislation to provide additional funding to help low income and small rural/isolated schools, as well as for high-need subject areas, to attract and retain highly qualified teachers.
- 11. Encourage legislation which allows public colleges and universities to offer a tuition discount to teachers who need to meet the NCLB criteria for becoming "highly qualified" and continue to teach in schools that have a high concentration of economically disadvantaged students.
- 12. Seek and support legislation that would set a mandatory minimum contribution rate for the Arizona State Retirement System that would be

based on historical averages and prevent large variant increases or decreases from year to year.

- 13. Encourage the development of a comprehensive professional education certification system to establish an independent Professional Licensing Board.
- 14. Initiate a change to current legislation which will allow for the superintendent evaluation to be confidential and not public record similar to the A.R.S. 15-537 regarding teacher evaluations.
- 15. Seek and support a quality school personnel evaluation framework, with student achievement comprising a significant portion.
- 16. Advocate for flexibility with regard to Highly Qualified regulations.

## **VII. FEDERAL CONCERNS**

- 1. Advocate for increasing the federal investment in public education to meet the federally-imposed mandates and subsequent cost increases for special education (IDEA) and implementation of the No Child Left Behind (NCLB)/Elementary and Secondary Education Act (ESEA).
- 2. Advocate for the following changes in the new reauthorization of the federal No Child Left Behind Act/Elementary and Secondary Education Act (ESEA).
- 3. Urge the Arizona congressional delegation to ensure that adequate federal funds are available to support and sustain federally initiated supplemental programs such as Title 1, Title 2 and gifted programs as well as federally mandated programs.
- 4. Advocate for the continuation of full funding for federal impact aid for Group A and Group B students through Public Law 81-874 and for increased funding for school construction through Public Law 81-815.
- 5. Encourage legislation that would direct disbursement of forest fees and payment in lieu of taxes on all federal land on a formula basis whereby a minimum of fifty percent would be distributed to the public schools in the county.

- 6. Seek and support legislation that makes student/parent collegiate grant and loan programs more accessible and affordable.
- 7. Urge the codification of Congressional intent to firmly establish Medicaid responsibility for IDEA activities and direct medical services while recognizing that school-based Medicaid programs are good fiscal policy.
- 8. Ensure that the E-Rate is continued, making advanced telecommunications services affordable for the nation's schools and libraries.
- 9. Defeat all federal voucher and tuition tax subsidy proposals that result in public funds supporting private K-12 institutions.
- 10. Seek and support legislation aligning the Higher Education Act with NCLB/ESEA to ensure a pool of highly qualified teachers.
- 11. Seek and support developmentally appropriate early education standards for Head Start that are aligned with state academic content standards and reflective of the expectations of local schools.
- 12. Seek and support legislation that resolves the conflict between federal laws to ensure equal opportunity of disabled students.
- 13. Advocate for the distribution of additional State Fiscal Stabilization Funds to mitigate education personnel layoffs.
- 14. Support Arizona's efforts to apply and implement its Race to the Top plan.
- 15. Support federal grants to enhance school district innovation and further student success.
- 16. Advocate Arizona maximize opportunities to receive federal matching monies for all education-related issues.